

Message Text

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TO SECSTATE WASHDC IMMEDIATE 6254

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USMISSION EC BRUSSELS

USDEL BERGEN IMMEDIATE

S E C R E T SECTION 1 OF 2 USNATO 3300

EXDIS

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: NATO DECLARATION: NAC MEETING JUNE 11

USDEL BERGEN FOR AMBASSADOR RUMSFELD

REF: A. USNATO 3197; B. STATE 122767

BEGIN SUMMARY: AT SPECIAL MEETING OF COUNCIL HELD DURING AFTERNOON OF JUNE 11, COUNCIL REACHED AD REFERENDUM AGREEMENT ON PARAGRAPHS 6 AND 10. FRG CHARGE, SPEAKING FOR THE NINE, REPORTED THAT THE NINE WAS SITLL DISUCUSSING ISSUE OF EUROPEAN UNION TREATMENT IN PARAGRAPH 9 AND HAD NOT YET REACHED A CONCLUSION. MCAULIFFE CIRCULATED TEXT FOR PARAGRAPH 11 CONTAINED REFTEL ?. FRENCH DELEGATION WAS STILL AWAITING INSTRUCTIONS FORM FOREIGN MINISTER SAUVAGNARGUES ON THIS PARAGRAPH. COUNCIL DISCUSSED AT LENGTH MENTODS OF ADOPTING THE DECLARATION AT OTTAWA, RESPONDING TO CANADIAN DELEGATIONS REQUEST FOR VIEWS ON SCENARIO FOR DEALING WITH THE DECLARATION IN THE MINISTERIAL MEETING. GUIDANCE REQUESTED ON QUESTION OF WHETHER MISSION CAN DESCRIBE US PREFERENCES FOR ADOPTION OF DECLARATION. END SUMMARY.

1. ACTING SYG PANSO OPENED MEETING BY NOTING THAT OUTSTANDING ISSUES IN DECLARATION APPEARED IN PARAGRAPHS 6, 9, 10

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AND 11 AND INVITED NORWEGIAN CHARGE (SELMER) TO SPEAK TO FIRST OF THESE PARAGRAPHS. SELMER STATED THAT ALTHOUGH OSLO WAS NOT SATISFIED WITH THE WAY IN WHICH THE ISSUE OF EUROPEAN NUCLEAR FORCES WAS TREATED IN PARAGRAPH 6, HIS GOVERNMENT WAS

PREPARED TO YIELD ON THIS POINT AND TO DELETE THE PHRASE "OF THEIR OWN CAPABLE ETC." HE SAID THAT NORWAYS ACCEPTANCE OF PARAGRAPH 6 DID NOT NECESSARILY MEAN THAT THE NORWEGIAN FOREIGN MINISTER WOULD NOT RAISE IT IN OTTAWA. DUTCH CHARGE (BUWALDS) ECHOED SELMERS COMMENT, ADDING THAT PARAGRAPH 6, IN THE DUTCH VIEW, SHOULD CONTAIN NO IMPLICATION OF DUTCH SUPPORT FOR A EUROPEAN NUCLEAR FORCE. BUWALDS SAID THAT HIS FOREIGN MINISTER MIGHT WISH TO SPEAK TO THIS POINT IN OTTAWA. BELGIAN AMBASSADOR DE STAERCKE AND FRENCH AMBASSADOR DE ROSE APPEALED TO NORWEGIANS AND DUTCH TO ACCEPT THE PARAGRAPH IN THE SAME SPIRIT THAT OTHER DELEGATIONS HAD ACCEPTED OTHER COMPROMISES WHICH WERE NOT TOTALLY SATISFACTORY ON POINTS OF INTEREST TO THEM. DE STAERCKE ARGUED THAT "MENTAL BRACKETS" WOULD BE DANGEROUS. BUWALDS THANKED DE STAERCKE AND DE ROSE FOR THEIR COMMENTS AND SAID HE THOUGHT THEIR VIEWS WOULD HELP THE DUTCH AUTHORITIES LIVE WITH THE COMPROMISE IN PARAGRAPH 6. HE SAID HE WISHED TO MAKE CLEAR THAT HE WAS SIMPLY STATING A DUTCH INTERPRETATION OF THE MEANING OF PARAGRAPH 6 AND NOT INJECTING "MENTAL BRACKETS." THE COUNCIL THUS AGREED TO PARA 6 WITH THE DELETION OF THE FIRST BRACKETTED PHRASE (SEE PARA 2, USNATO 3230).

2. TURNING TO PARAGRAPH 9, FRG CAHRGE (BOSS) REPORTED THAT THE NINE WERE DISCUSSING THE EUROPEAN COMMUNITY LANGUAGE FOR PARAGRAPH 9 AT THE MINISTERS MEETING IN BONN AND HAD NOT YET REACHED A CONCLUSION. THIS PROMPTED THE DUTCH CHARGE TO STATE EMPHATICALLY THAT THE DUTCH CABINET WOULD HAVE TO APPROVE THE TEXT OF THE DECLARATION WELL IN ADVANCE OF THE OTTAWA MEETING IN ORDER TO PERMIT THE DUTCH FOREIGN MINISTER TO AGREE TO THE DECLARATION ON BEHALF OF THE NETHERLANDS TO THE DECLARATION AT THE MINISTERIAL MEETING. IN FACT, BUWALDA SAID, HIS AUTHORITIES HAD ASKED HIM TO STATE THAT IF THERE WAS NO TEXT AGREED IN THE COUNCIL FOR REFERENCE TO CAPITALS BY THE EVENING OF WEDNESDAY, JUNE 12, THE DUTCH FOREIGN MINISTER WOULD NOT BE IN A POSITION TO SUBSCRIBE TO THE DECLARATION AT OTTAWA. BUWALDA, THEREFORE, URGED ALL OF THE NINE TO COMPLETE THE WORK ON PARAGRAPH 9 EXPEDITIOUSLY BECAUSE IT WOULD NOT BE SECRET

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POSSIBLE FOR THE NETHERLANDS FOREIGN MINISTER TO DEFER FINAL AGREEMENT ON THIS PARAGRAPH UNTIL THE TIME OF THE OTTAWA MEETING. A/SYG PANSAS SAID THAT HE HOPED THE DUTCH HAD MADE THEIR POSITION KNOWN AS CLEARLY IN THE NINE.

3. AMBASSADOR DE ROSE AND TURKISH AMBASSADOR ERALP REPORTED THAT THEY HAD DISCUSSED AND RECONCILED THEIR DIFFERENCES IN PARAGRAPH 10. ERALP SAID THAT HE COULD NOW ACCEPT DELETING THE WORD "DEFENSE" AND ERALP AND DE ROSE CONFIRMED THAT THEY COULD ACCEPT THE PHRASE " ACCORFING TO THE ROLE IT HAS ASSUMED IN THE STRUCTURE OF THE ALLIANCE." OTHER DELEGATIONS STATED THAT THEY COULD ACCEPT THIS LANGUAGE AD REFERENDUM.

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4. US CHARGE MCAULIFFE THEN CIRCULATED TO COUNCIL TEXT FOR PARAGRAPH 11 CONTAINED REFTEL B, WITH CHANGE OF WORD " THEIR" BEFORE "FRIENDSHIP" TO WORK" THE , " REFLECTING DISCUSSIONS WITHBRITISH AND FRENCH DELEGATIONS. MCAULIFFE RECALLED THE IMPORTANCE OF THIS PARAGRAPH TO US AND RECOUNTED BRIEFLY THE EFFORTS THAT HAD MADE BY THE US AND OTHERS TO REACH AGREEMENT ON THE PARAGRAPH. HE EXPRESSED THE HOPE THAT THE TEXT COULD BE ACCEPTED BY THE COUNCIL. COMMENT: MISSION HAD PREVIOUSLY DISCUSSED TEXT CONTAINED REFTEL B WITH BRITISH AND FRENCH DELEGATIONS DURING MORNING OF JUNE 11. BRITISH THOUGHT THE TEXT WAS EXCELLENT. FRENCH THOUGHT IT WAS COMING VERY CLOSE TO WHAT PARIS WOULD ACCEPT AND AGREED IT WOULD BE USEFUL TO INTRODUCE THE TEXT IN THE COUNCIL. MISSION ALSO DISCUSSED TEXT PRIVATELY WITH DUTCH, BELGIAN, AND CANADIAN DELEGATIONS WHO SAID THEY FELT SURE THE TEXT WOULD BE ACCEPTABLE TO THEIR GOVERNMENTS. END COMMENT .

5. AMBASSADOR DE ROSE SAID THAT HIS FOREIGN MINISTER HAD BEEN PROVIDED A COPY OF THE TEXT JUST CIRCULATED BY THE US DELEGATION AND THAT HIS FOREIGN MINISTER WOULD BE REVIEWING IT IN A VERY SHORT TIME. DE ROSE COMMENTED THAT THE TEXT WAS THE RESULT OF NUMEROUS AND LENGTHY EXCHANGES OF VIEWS. ITALIAN CHARGE (BETTINI) AND AMBASSADOR DE STAERCKE BOTH COMMENTED FAVORABLY ON THE TEXT ON A PERSONAL BASIS. DANISH AMBASSADOR SVART ASKED USDEL WHETHER, WITH THE REFERENCE TO OTHER AREAS OF THE WORLD
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INCLUDED IN PARAGRAPH 11, THE US WOULD STILL ASK FOR PPS IMCLUSION IN PARAGRAPH 9. MCAULIFFE SAID THAT SO LONG AS THE REFERENCE WAS MIANTAINED IN PARAGRAPH 11, THE US WOULD NOT INSIST THAT IT ALSO APPEAR IN PARAGRAPN9. SVART EXPRESSED

APPRECIATION FOR THIS.

6. HAVING COMPLETED ITS DISCUSSION OF OUTSTANDING SUBSTANTIVE ISSUES IN THE DECLARATION, THE COUNCIL THEN TURNED TO CERTAIN PROCEDURAL QUESTIONS AT THE INSISTENCE OF CANADIAN CHARGE ROY. ROY SAID THAT HIS AUTHORITIES WOULD LIKE TO KNOW WHAT THE ALLIES WISHED TO CALL THE DECLARATION. VARIOUS SUGGESTIONS WERE MADE INCLUDING "THE DECLARATION OF OTTAWA," "THE DECLARATION OF OTTAWA ON ATLANTIC RELATIONS," AND "THE DECLARATION ON ATLANTIC RELATIONS." THE MAJORITY APPEARED TO FAVOR THE LATTER TITLE. REQUEST GUIDANCE.

7. CANADIAN CHARGE THEN POSED SECOND PROBLEM ON WHICH OTTAWA WOULD LIKE TO HAVE CLARIFICATION. THIS WAS THE TIMING AND PROCEDURE FOR ADOPTING THE DECLARATION. OTTAWA SUGGESTED THAT THE DECLARATION BE SIGNED AT THE CONCLUSION OF THE MORNING SESSION OF THE MINISTERIAL MEETING ON WEDNESDAY, JUNE 19. BELGIAN, DUTCH AND ITALIAN DELEGATIONS REAFFIRMED THEIR PREFERENCE FOR SIMPLY ADOPTING THE DECLARATION WITHOUT SIGNATURE BUT STATED THEY WOULD BE GUIDED BY THE CONSENSUS OF THE ALLIANCE ON THIS POINT. AMBASSADOR DE ROSE STATED THAT FRANCE COULD SIGN IF THIS WERE THE GENERAL PREFERENCE. MCAULIFFE RESTATED US POSITION THAT DECLARATION SHOULD BE READY FOR APPROVAL IN OTTAWA BUT THAT HE WAS NOT IN A POSITION TO GO BEYOND THAT AT THIS TIME. SEVERAL DELEGATIONS NOTED, AND MCAULIFFE CONFIRMED, THAT SECRETARY OF STATE KISSINGER HAD MENTIONED THE POSSIBILITY OF INITIALLING THE DOCUMENT IN OTTAWA. SEVERAL DELEGATIONS QUESTIONED WHETHER INITIALLING, AS OPPOSED TO VERBAL AGREEMENT, WAS REALLY NECESSARY EVEN IF DOCUMENT WAS TO BE SIGNED AT A TIME SUBSEQUENT TO THE MINISTERIAL MEETING. DUTCH AND BELGIAN REPS THOUGHT THAT A SIGNING CEREMONY TO TAKE PLACE SEPARATE FROM THE MINISTERIAL MEETING MIGHT CREATE SOME COMPLICATIONS. UK (LOGAN) SAID LONDON ENVISAGED ADOPTING (BUT NOT INITIALLING) TEXT AT OTTAWA, ISSUING IT THERE, AND POSSIBLY SIGNING IT LATER.

8. A/SYG PANSA NOTED THAT CLARITY AS TO THE INTENTIONS OF THE
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ALLIES WAS OBVIOUSLY NEEDED ON THIS POINT AND HE ASKED THAT ALL DELEGATIONS SEEK GUIDANCE ON THE PROCEDURES ENVISAGED FOR ADOPTING THE DECLARATION. COUNCIL AGREED TO MEET AGAIN ON WEDNESDAY, JUNE 12, TO CONTINUE DISCUSSION ON PARAGRAPHS 9 AND 11 OF THE DECLARATION AND, IF GUIDANCE WERE AVAILABLE, TO DISCUSS QUESTIONS RAISED BY THE CANADIAN DELEGATION INCLUDING A. THE TITLE OF THE DECLARATION, B. TIMING OF ADOPTING THE DECLARATION DURING THE MINISTERIAL, AND C. PROCEDURES ENVISAGED FOR ADOPTING THE DECLARATION.

9. COMMENT. MISSION BELIEVES US LEAD IN COUNCIL (PRECEDED BY CORRIDOR WORK) IS NOW NECESSARY IN ORDER TO SETTLE PROMPTLY THE PROCEDURES FOR ADOPTING THE DECLARATION. MISSION ANTICIPATES

THAT ALLIES WILL GENERALL FALL IN WITH US SUGGESTIONS FOR
ADOPTING THE DECLARATION BUT THEY WILL NEED A LITTLE TIME FOR
ARRANGING MATTERS WITHIN THEIR GOVERNMENTS AND ONLY ONE WEEK
REMAINS BEFORE THE MINISTERIAL MEEITNG. REQUEST GUIDANCE WHICH
MISSION CAN INTRODUCE IN COUNCIL ON WEDNESDAY, JUNE 12,
OR AS SOON POSSIBLE THEREAFTER. END COMMENT. MCAULIFFE

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